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# Analysis of Funds Received and Spent on Homeless Programs in Central Florida

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Prepared by the Central Florida Commission  
on Homelessness – Finance Committee  
September 29, 2010 Review

## Executive Summary

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- The purpose of this study was to better understand approximately how much money is spent on homelessness in Central Florida and what it is spent on.
- Using a broad definition of programs that benefit homelessness (which includes approximately \$7M of in-kind donations), Central Florida spends approximately \$70M per year on homeless services and programs (not including any costs associated with the criminal justice system). This spending amounts to approximately \$52 per homeless person per night.
- The total spending of \$70M is funded in part by approximately \$6M in Department of Housing and Urban Development (HUD) Continuum of Care (CoC) programs.
- Due to lack of data clarity , we were not able to obtain costs within the criminal justice system that are directly associated with homelessness.

## Analysis Methodology

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- We focused on an initial listing of 96 homeless service providers.
- Of the 96, we identified 60 service providers with funds allocated to programs that have a direct impact on homelessness.
- Funding and program information was gathered from various sources including:
  - IRS forms 990
  - Service provider’s staff and management
  - Homeless Services Network
  - Heart of Florida United Way
  - Internet websites
- Financial and program information from these sources was reviewed, categorized, and compiled into a single database to determine total receipts and spending.
- The sources and uses of the funds were then categorized.

## Assumptions

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- In many cases we made judgments on where to classify funds based on general program descriptions and website information (in most cases where we obtained information directly from a funding or service provider, we were not able to obtain supporting documentation).
- We collected information based on the most recent 12-month period available from each service provider. In most cases, information is from 2008 calendar or fiscal years.
- This analysis does not capture information regarding spending on the homeless within the criminal justice system.
- Per the January 2008 point in time count, Central Florida had approximately 3,700\* homeless on any given night.
- While the information gathered is not 100% complete, we believe the analysis is directionally correct and suitable to inform the Commission in its work.

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\*Counts are per the January, 2008 point in time count. The Ten2End report in 2006 estimated 3,823 homeless on any given night.

## Funding Sources

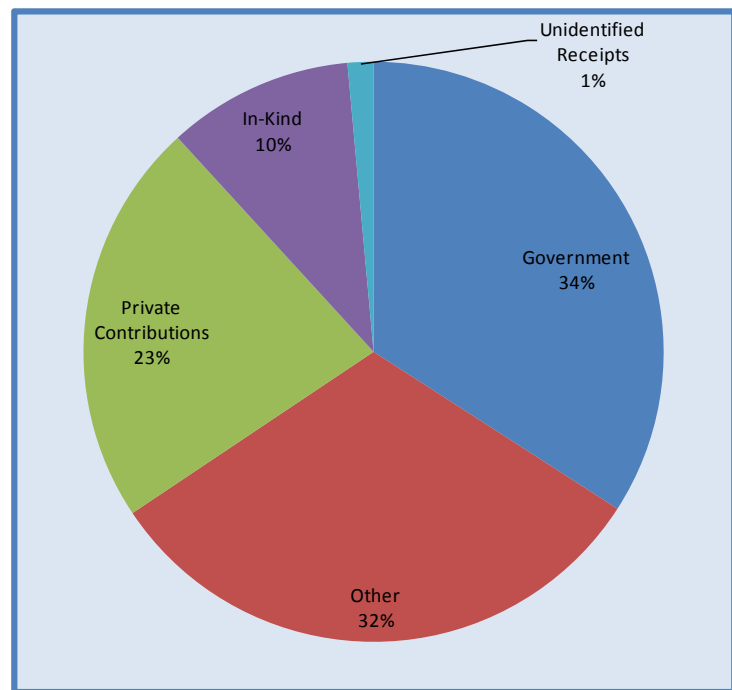
Funds received were classified into five categories of funding sources as shown below:

Category & Total (in millions)		Description
Government	\$ 23.7	Funds from governmental sources (e.g., grants, HUD funds administered by Homeless Services Network, funds provided by cities and counties). The HUD Continuum of Care (CoC) program provided \$5.8M in Government Funding.
Other	21.9	Unreimbursed hospital costs, rents, fees, other amounts received from clients, and interest earned.
Private Contributions	15.7	Contributions from private sources (e.g., churches, foundations, individual donors, United Way, businesses, etc.). United Way provided \$3.8M in private contributions.
In-Kind Contributions	7.2	In-Kind contributions as noted on the 990 or per the service provider (e.g. food, beverage, and clothing).
Unidentified Receipts	1.0	Receipts that are not otherwise categorized by the service provider.

## Funding Sources

- Including \$7.2M of in-kind, an estimated \$70M is received for programs related to homelessness in Central Florida.
- Other includes \$14.5M in hospital costs per hospital estimates (Florida Hospital \$8.7M and Orlando Regional Medical Center \$5.8M). The \$14.5M represents amounts for which the hospitals have not been reimbursed (e.g., by Medicaid).

Funding Sources (in millions)	
Government	\$ 23.7
Other	21.9
Private Contributions	15.7
In-Kind Contributions	7.2
Unidentified Receipts	1.0
	<b>\$ 69.5</b>



# Program Spending



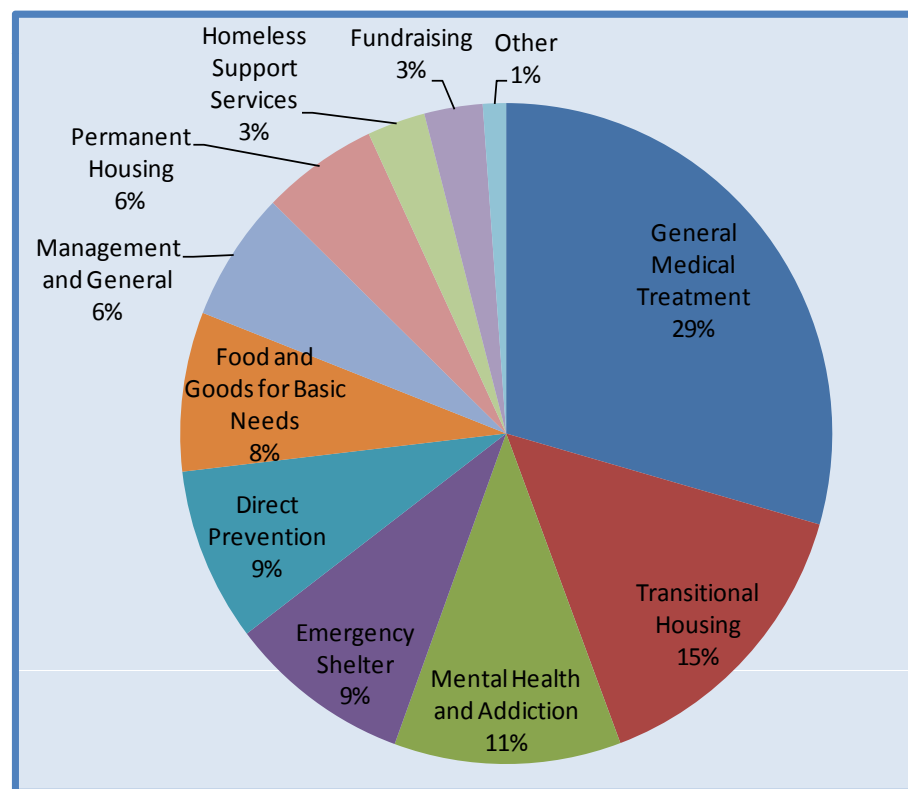
Spending was classified into eleven categories based on program descriptions and services provided as shown below:

Category & Total (in millions)	Description	Top Service Providers
General Medical Treatment \$ 20.4	Hospital visits , emergency services, AIDS/HIV, mobile healthcare, etc.	Florida Hospital (costs) \$ 8.7 Orlando Regional Medical Center (costs) 5.8 Healthcare Center for the Homeless 4.6
Transitional Housing 10.3	Housing facilities for the homeless, usually less than 24 months	Veterans Administration for Central Florida 2.5 Orlando Union Rescue Mission 2.1 Coalition for the Homeless 1.0
Mental Health & Addiction 7.8	Treatment for mental health and addiction, including residential and out-patient programs	Center for Drug Free Living 5.2 Transition House 2.0 Fresh Start Ministries .5
Emergency Shelter 6.3	Temporary shelter including shelter from domestic violence	Coalition for the Homeless 1.7 Harbor House 1.1 Covenant House .8
Direct Prevention 5.9	Financial assistance to prevent homelessness (e.g., rent payments, mortgage assistance)	Orange County 1.2 Christian Sharing Center 1.1 Christian Service Center .6
Food & Goods for Basic Needs 5.4	Food and goods for basic needs specifically for the homeless	Second Harvest 2.4 Coalition for the Homeless 1.2 Orlando Union Rescue Mission 1.0
Management & General 4.4	Per IRS form 990	Center for Drug Free Living .8 Grand Avenue Economic Community .6 Healthcare Center for the Homeless .4
Permanent Housing 4.0	Housing facilities for the homeless, usually greater than 24 months	Grand Avenue Economic Development 2.0 City of Kissimmee .6 Homeless Services Network .4
Homeless Support Services 2.0	Outreach, referral programs, employment services, legal, transportation, etc.	Salvation Army .7 Orange County Public Schools/Life Strides .2 Covenant House .2
Fundraising 2.0	Per IRS form 990	Orlando Union Rescue Mission .9 Coalition for the Homeless .4 Covenant House Florida .2
Other .9		Homeless Services Network .4 Catholic Charities .3 Compassion Corner .1

## Program Spending

- Approximately \$70M was spent on homeless programs in Central Florida in a 12-month period or about \$52 per homeless person per night
- Housing programs (Transitional Housing, Emergency Shelter, and Permanent Housing) account for 30% of the spend
- General Medical Treatment accounts for 29% of the spend

Spending Categories (in millions)	
General Medical Treatment	\$ 20.4
Transitional Housing	10.3
Mental Health & Addiction	7.8
Emergency Shelter	6.3
Direct Prevention	5.9
Food & Goods for Basic Needs	5.4
Management & General	4.4
Permanent Housing	4.0
Homeless Support Services	2.0
Fundraising	2.0
Other	.9
	<hr/>
	\$ 69.3



## Summary of National HUD Funding Comparative Information

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- In 2008, HUD provided a total of approximately \$1.3 billion in Continuum of Care (CoC) awards to programs throughout the country.
- HUD's CoC awards specifically fund the following:
  - Transitional housing
  - Permanent housing
  - Supportive Services
- Florida received approximately \$67.2M or about 5% of the total funds awarded throughout the country.
- Central Florida received approximately \$5.8M or about 9% of the total funds awarded to Florida.
- Miami/Dade received approximately \$24.8M or about 37% of the total funds awarded to Florida.



## HUD CoC Funding Awards – Top five States by Population

- The top five most populous states received approximately \$577M, which represents 44% of the total funds awarded throughout the country.
- Within the top five states, the majority of funds are allocated to permanent housing.

	California	Texas	New York	Florida	Illinois	Central Florida
Permanent Housing*	\$116.1 52%	\$32.5 51%	\$89.2 63%	\$32.4 48%	\$47.1 58%	\$0.8 14%
Transitional Housing*	\$73.9 33%	\$21.2 33%	\$37.8 27%	\$21.2 32%	\$23.6 29%	\$3.6 62%
Supportive Services*	\$26.5 12%	\$5.7 9%	\$7.4 5%	\$7.7 11%	\$7.5 9%	\$1.0 17%
Other*	\$8.3 4%	\$4.1 6%	\$6.2 4%	\$5.9 9%	\$2.8 3%	\$0.4 7%
<b>Total (in millions)</b>	<b>\$224.8</b>	<b>\$63.5</b>	<b>\$140.6</b>	<b>\$67.2</b>	<b>\$81.0</b>	<b>\$5.8</b>
Population (in millions)**	37	25	20	19	13	2
Funds Per 1,000 in population	\$6,100	\$2,500	\$7,000	\$3,500	\$6,200	\$2,900

\*Source: CoC Assistance Programs – Funding Awards Report / HUD Homeless Research Exchange

\*\*Source: U.S. Census Bureau Population Estimate 2009



## HUD CoC Funding Awards – Top five CoC Recipients in Florida

- CoC funds received by Central Florida amount to \$5.8M and account for 24% of total Government Funds spent in our region on homelessness.
- The top five recipients (shown below) in Florida receive 72% of the total funds awarded in Florida.
- In contrast to other areas in Florida (as well as the top five States) a smaller proportion of Central Florida’s CoC funds are allocated to permanent housing.

	Miami/Dade	Ft. Lauderdale/ Broward	Central Florida	West Palm/ Palm Beach	Tampa/ Hillborough
Permanent Housing*	\$13.8 56%	\$6.5 71%	\$0.8 14%	\$2.7 61%	\$0.7 18%
Transitional Housing*	\$6.5 26%	\$2.4 26%	\$3.6 62%	\$1.1 25%	\$1.6 40%
Supportive Services*	\$3.7 15%	\$0.3 3%	\$1.0 17%	\$0.0 0%	\$0.6 15%
Other*	\$0.8 3%	\$0.0 0%	\$0.4 7%	\$0.6 14%	\$1.1 28%
(in millions)	\$24.8	\$9.2	\$5.8	\$4.4	\$4.0
Sheltered Homeless**	3,227 71%	2,453 78%	2,366 63%	727 41%	1,051 16%
Unsheltered Homeless**	1,347 29%	701 22%	1,368 37%	1,039 59%	5,433 84%
Point in Time Homeless**	4,574	3,154	3,734	1,766	6,484
\$ per Homeless Person	\$5.4K	\$2.9K	\$1.6K	\$2.5K	\$.6K

\*Source: CoC Assistance Programs – Funding Awards Report / HUD Homeless Research Exchange

\*\*Source: Homeless Populations and Sub Populations Report / HUD Homeless Research Exchange

## Conclusions

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- The region should continue its focus on increasing its share of HUD dollars.
- The region should increase its spending focus on prevention, permanent housing, and supportive services.
- The region should seek new and annuitis sources of revenue and capital to implement the Ten2End plan.
- The region should develop effective programs to penetrate public, business, and philanthropic investment opportunities focused on preventing and ending homelessness.